

सी.जी.-डी.एल.-अ.-17122021-231943 CG-DL-E-17122021-231943

असाधारण

#### **EXTRAORDINARY**

भाग II — खण्ड 2

PART II — Section 2

प्राधिकार से प्रकाशित

## PUBLISHED BY AUTHORITY

नई दिल्ली, बृहस्पतिवार, दिसम्बर 16, 2021/अग्रहायण 25, 1943 (शक) सं॰ 281 No. 28] NEW DELHI, THURSDAY, DECEMBER 16, 2021/AGRAHAYANA 25, 1943 (SAKA)

इस भाग में भिन्न पृष्ठ संख्या दी जाती है जिससे कि यह अलग संकलन के रूप में रखा जा सके। Separate paging is given to this Part in order that it may be filed as a separate compilation.

# LOK SABHA

The following Bill was introduced in Lok Sabha on 16.12.2021:—

BILL No. 158 of 2021

A Bill further to amend the Biological Diversity Act, 2002.

BE it enacted by Parliament in the Seventy-second Year of the Republic of India as follows:-

**1.** (1) This Act may be called the Biological Diversity (Amendment) Act, 2021.

Short title and commencement.

- (2) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint.
- 2. In the Biological Diversity Act, 2002 (hereinafter referred to as the principal Act), in Amendment of the preamble,-
  - (a) for the word "party", the word "Party" shall be substituted;

18 of 2003.

preamble.

(b) for the words beginning with "AND WHEREAS it is considered necessary", and ending with "give effect to the said Convention", the following shall be substituted, namely:—

"And whereas India is a Party to the Nagoya Protocol on Access to Genetic Resources and the Fair and Equitable Sharing of Benefits Arising from their Utilisation to the Convention on Biological Diversity which was adopted on the 29th October, 2010 in Nagoya, Japan;

AND WHEREAS it is considered necessary to provide for conservation, sustainable utilisation, fair and equitable sharing of the benefits arising out of utilisation of biological resources and also to give effect to the said Convention.".

Amendment of section 2.

- 3. In section 2 of the principal Act,—
  - (i) for clause (a), the following clauses shall be substituted, namely:—
  - '(a) "access" means collecting, procuring or possessing any biological resource occurring in or obtained from India or associated traditional knowledge thereto, for the purposes of research or bio-survey or commercial utilisation;
  - (aa) "benefit claimers" means the conservers of biological resources, their by-products, creators or holders of associated traditional knowledge thereto (excluding codified traditional knowledge only for Indians) and information relating to the use of such biological resources, innovations and practices associated with such use and application;";
- (ii) in clause (b), after the words "biological diversity", the words 'or "biodiversity" 'shall be inserted;
  - (iii) for clauses (c) and (d), the following clauses shall be substituted, namely:—
  - '(c) "biological resources" include plants, animals, micro-organisms or parts of their genetic material, derivatives (excluding value added products), with actual or potential use or value for humanity, but does not include human genetic material;
  - (d) "bio-survey" means survey or collection of any taxa, varieties, genes, components and extracts of biological resource for any purpose;';
  - (iv) after clause (f), the following clause shall be inserted, namely:—
  - '(fa) "derivative" means a naturally occurring biochemical compound or metabolism of biological resources, even if it does not contain functional units of heredity;';
  - (v) after clause (g), the following clauses shall be inserted, namely:—
  - '(ga) "folk variety" means a cultivated variety of plant that was developed, grown and exchanged informally among farmers;
  - (gb) "India" means the territory of India as referred to in article 1 of the Constitution, its territorial waters, seabed and sub-soil underlying such waters, continental shelf, exclusive economic zone or any other maritime zone as referred to in the Territorial Waters, Continental Shelf, Exclusive Economic Zone and other Maritime Zones Act, 1976, and the air space above its territory;

80 of 1976.

(gc) "landrace" means primitive cultivar that was grown by ancient farmers and their successors;";

(vi) after clause (i), the following clause shall be inserted, namely:—

'(*ia*) "Member-Secretary" means the full time Secretary of the National Biodiversity Authority, or of the State Biodiversity Board, as the case may be;'.

**4.** In Chapter II of the principal Act, in the Chapter heading, for the word "DIVERSITY", the word "RESOURCES" shall be substituted.

Amendment of heading of Chapter II.

**5.** In section 3 of the principal Act,—

Amendment of section 3

- (a) in sub-section (2), in clause (c), for sub-clause (ii), the following sub-clause shall be substituted, namely:—
  - "(*ii*) incorporated or registered in India under any law for the time being in force, which is a foreign controlled company.";
  - (b) the following Explanation shall be inserted, namely:—

Explanation.—For the purposes of this section,—

- (a) "associated knowledge" shall include traditional knowledge or contemporary knowledge in any form relating to the biological resources:
- (b) "foreign controlled company" means a foreign company within the meaning of clause (42) of section 2 of the Companies Act, 2013 which is under the control of a foreigner.
- **6.** For section 4 of the principal Act, the following section shall be substituted, namely:—

Substitution of new section for section 4.

"4. No person or entity shall share or transfer any result of the research on any biological resource occurring in, or obtained or accessed from, India or associated traditional knowledge thereto, for monetary consideration or otherwise, to a person referred to in sub-section (2) of section 3, without the prior written approval of the National Biodiversity Authority, except the codified traditional knowledge which is only for Indians:

Results of research not to be transferred to certain persons without

approval of National

Biodiversity

Authority.

Provided that the provisions of this section shall not apply if publication of research papers or dissemination of knowledge in any seminar or workshop involving financial benefit is as per the guidelines issued by the Central Government:

Provided further that where the results of research are used for further research, then, the registration with National Biodiversity Authority shall be necessary:

Provided also that if the results of research are used for commercial utilisation or for obtaining any intellectual property rights, within or outside India, prior approval of National Biodiversity Authority shall be required to be taken in accordance with the provisions of this Act.".

7. In section 5 of the Principal Act, in sub-section (1),—

Amendment of section 5.

- (*i*) in marginal heading, for the words and figures "Sections 3 and 4", the words "Certain provisions" shall be substituted;
- (ii) for sub-section (1), the following sub-section shall be substituted, namely:—
  - "(1) The provisions of section 3 shall not apply to collaborative research projects involving transfer or exchange of biological resource or associated

18 of 2013.

traditional knowledge thereto between institutions, including Government sponsored institutions of India, and such institutions in other countries, if such collaborative research projects satisfy the conditions specified in sub-section (3).".

Amendment of section 6.

- **8.** In section 6 of the principal Act,—
- (a) for sub-section (1), the following sub-sections shall be substituted, namely:—
  - "(1) Any person or entity applying for an intellectual property right, covered under sub-section (2) of section 3, by whatever name called, in or outside India, for any invention based on any research or information on a biological resource which is accessed from India, including those deposited in repositories outside India, or associated traditional knowledge thereto, shall obtain prior approval of the National Biodiversity Authority before grant of such intellectual property rights.
  - (1A) Any person applying for any intellectual property right, covered under section 7, by whatever name called, in or outside India, for any invention based on any research or information on a biological resource which is accessed from India, including those deposited in repositories outside India, or associated traditional knowledge thereto, shall register with the National Biodiversity Authority before grant of such intellectual property rights.
  - (1B) Any person covered under section 7 who has obtained intellectual property right, by whatever name called, in or outside India, for any invention based on any research or information on a biological resource which is accessed from India, including those deposited in repositories outside India, or associated traditional knowledge thereto, shall obtain prior approval of the National Biodiversity Authority at the time of commercialisation.".
  - (b) in sub-section (3), the words "enacted by the Parliament" shall be omitted.

Substitution of new section for section 7.

**9.** For section 7 of the principal Act, the following section shall be substituted, namely:—

Prior intimation to State Biodiversity Board for accessing biological resource for certain purposes.

Amendment

of section 8.

"7. (1) No person, other than the person covered under sub-section (2) of section 3, shall access any biological resource and its associated knowledge for commercial utilisation, without giving prior intimation to the concerned State Biodiversity Board, subject to the provisions of clause (b) of section 23 and sub-section (2) of section 24:

Provided that the provisions of this section shall not apply to the codified traditional knowledge, cultivated medicinal plants and its products, local people and communities of the area, including growers and cultivators of biodiversity, *vaids*, *hakims* and registered AYUSH practitioners who have been practicing indigenous medicines, including Indian systems of medicine for sustenance and livelihood.

(2) The manner of issuing certificate of origin for cultivated medicinal plants shall be such as may be prescribed.".

**10.** In section 8 of the principal Act,—

- (a) for sub-section (3), the following sub-section shall be substituted, namely:—
  - "(3) The Head office of the National Biodiversity Authority shall be at Chennai and the Central Government may, by notification in the Official Gazette, establish regional offices in other places in India.";

- (b) in sub-section (4),—
- (i) for clauses (a), (b) and (c), the following clauses shall be substituted, namely:—
  - "(a) a Chairperson, who shall be an eminent person having adequate knowledge, expertise and experience in the conservation and sustainable use of biological diversity and in matters relating to fair and equitable sharing of benefits, to be appointed by the Central Government;
  - (b) sixteen ex officio members to be appointed by the Central Government, representing the Ministries dealing with—
    - (i) Agricultural Research and Education;
    - (ii) Agriculture and Farmers Welfare;
    - (iii) Ayurveda, Unani, Siddha, Sowa Rigpa, Yoga and Naturopathy and Homoeopathy;
      - (iv) Biotechnology;
      - (v) Environment and Climate Change;
      - (vi) Forests and Wildlife;
      - (vii) Indian Council of Forestry Research and Education;
      - (viii) Earth Sciences;
      - (ix) Panchayati Raj;
      - (x) Science and Technology;
      - (xi) Scientific and Industrial Research;
      - (xii) Tribal Affairs;
  - (c) four representatives from State Biodiversity Boards on rotational basis;
  - (ii) in clause (d),—
  - (A) for the word "specialists", the words "specialists, legal experts" shall be substituted;
  - (B) for the word "equitable", the words "fair and equitable" shall be substituted;
  - (iii) after clause (d), the following clause shall be inserted, namely:—
  - "(e) a Member-Secretary, who shall have experience in matters relating to biodiversity conservation, to be appointed by the Central Government.".

## 11. In section 9 of the principal Act,—

Amendment of section 9.

- (a) in the marginal heading, for the words "Chairperson and members", the words "Chairperson, members and Member-Secretary" shall be substituted;
- (b) after the words "National Biodiversity Authority", the words "and of Member-Secretary" shall be inserted.

Insertion of new section 10A.

**12.** After section 10 of the principal Act, the following section shall be inserted, namely:—

Member-Secretary.

- "10A. (1) The Member-Secretary shall be the chief coordinating officer and the convener of the National Biodiversity Authority and shall assist that Authority in the discharge of its functions under this Act.
- (2) The Member-Secretary shall perform such other functions as may be prescribed.".

Amendment of section 13.

- **13.** In section 13 of the principal Act, for sub-section (2), the following sub-section shall be substituted, namely:—
  - "(2) The National Biodiversity Authority may also constitute such number of committees as it deems fit for the efficient discharge of its duties and performance of its functions under this Act.".

Amendment of section 15.

- 14. In section 15 of the principal Act,—
- (i) after the words "signature of the Chairperson", the words "or Member-Secretary" shall be inserted;
- (ii) for the words "signature of an officer", the words "signature of Member-Secretary or an officer" shall be substituted.

Amendment of section 16.

**15.** In section 16 of the principal Act, after the words "delegate to any member", the words "or Member-Secretary" shall be inserted.

Amendment of section 18.

- 16. In section 18 of the principal Act,—
- (a) for sub-sections (1) and (2), the following sub-sections shall be substituted, namely:—
  - "(I) The National Biodiversity Authority shall, with the approval of the Central Government, make regulations to provide for access to biological resources and associated traditional knowledge thereto, and for determination of fair and equitable sharing of benefits.
  - (2) It shall be the duty of the National Biodiversity Authority to regulate any activity referred to in sections 3, 4 and 6 by granting or rejecting approvals.";
  - (b) in sub-section (3),—
  - (i) in clause (a), for the word "equitable", the words "fair and equitable" shall be substituted;
  - (ii) in clause (b), for the words "heritage sites", the words "biodiversity heritage sites" shall be substituted;
    - (iii) after clause (b), the following clause shall be inserted, namely:—
    - "(ba) advise the State Biodiversity Boards on any matter relating to the implementation of the Act;";
- (c) for sub-section (4), the following sub-section shall be substituted, namely:—
  - "(4) The National Biodiversity Authority may, on behalf of the Central Government, take any measures necessary to oppose the grant of intellectual property rights in any country outside India on any biological resource which is found in or brought from India, including those deposited in repositories outside India, or associated traditional knowledge thereto accessed.".

### 17. In section 19 of the principal Act,—

Amendment of section 19.

- (a) for sub-sections (1) and (2), the following sub-sections shall be substituted, namely:—
  - "(1) Any person referred to in sub-section (2) of section 3 who intends to access biological resource or associated traditional knowledge thereto for commercial utilisation, shall make an application to the National Biodiversity Authority, in such form and on payment of such fee, as may be prescribed.
  - (2) Any person referred to in sub-section (2) of section 3 who intends to apply for a patent or any other form of intellectual property rights, whether in India or outside India, referred to in sub-section (1) of section 6, may make an application to the National Biodiversity Authority in such form, on payment of such fee, and in such manner, as may be prescribed.
  - (2A) Any person referred to in sub-section (1A) of section 6 shall register with National Biodiversity Authority at the time of making application under sub-section (2), and persons referred to in sub-section (1B) of section 6 shall obtain prior approval from National Biodiversity Authority at the time of commercialisation.":
  - (b) after sub-section (3), the following sub-section shall be inserted, namely:—
  - "(3A) The National Biodiversity Authority shall, while granting approval under this section, determine the benefit sharing in such manner as may be specified by regulations made in this behalf:

Provided that if the National Biodiversity Authority is of the opinion that such an activity is detrimental or contrary to the objectives of conservation and sustainable use of biodiversity or fair and equitable sharing of benefits arising out of such activity, it may, by order, for reasons to be recorded in writing, prohibit or restrict any such activity:

Provided further that no such order for rejection shall be made without giving an opportunity of being heard to the person concerned.".

- (c) for sub-section (4), the following sub-section shall be substituted, namely:—
- "(4) The National Biodiversity Authority shall place in public domain details of every approval granted or rejected under this section.".

## **18.** In section 20 of the principal Act,—

Amendment of section 20.

- (i) in the marginal heading, for the words "biological resource or knowledge", the words "results of research" shall be substituted;
  - (ii) for sub-section (1), the following sub-section shall be substituted, namely:—
  - "(1) Any person or entity who intends to transfer the results of any research on biological resources, which are found in or brought from India, including those deposited in repositories outside India or associated traditional knowledge thereto, to persons referred to under sub-section (2) of section 3 for monetary consideration or otherwise, he shall make an application to the National Biodiversity Authority in such form and on payment of such fee, as may be prescribed.";
- (iii) in sub-section (2), for the words "any biological resource or knowledge associated thereto", the words "the results of research" shall be substituted;
- (iv) for sub-sections (3) and (4), the following sub-sections shall be substituted, namely:—
  - "(3) On receipt of an application under sub-section (2), the National Biodiversity Authority may, after making such enquiries, as it deems fit, by order,

grant approval, subject to such terms and conditions, as it may deem fit, including benefit sharing or otherwise, as per the guidelines or for reasons to be recorded in writing, or reject the application:

Provided that no such order for rejection shall be made without giving an opportunity of being heard to the person concerned.

(4) The National Biodiversity Authority shall place in public domain the details of every approval granted or rejected under this section.".

Amendment of section 21.

- 19. In section 21 of the principal Act,—
- (a) in the marginal heading, for the word "equitable", the words "fair and equitable" shall be substituted;
  - (b) for sub-section (1), the following sub-section shall be substituted, namely:—
  - "(1) The National Biodiversity Authority shall, while determining benefit sharing for the approval granted under this Act, ensure that the terms and conditions subject to which the approval is granted secures fair and equitable sharing of benefits arising out of the use of accessed biological resources, their derivatives, innovations and practices associated with their use and applications and knowledge relating thereto in accordance with mutually agreed terms and conditions between the person applying for such approval, and the Biodiversity Management Committee represented by the National Biodiversity Authority.";
- (c) in sub-section (3), for the proviso, the following proviso shall be substituted, namely:—

"Provided that where biological resource or associated knowledge was a result of access from an individual or group of individuals or organisations, the National Biodiversity Authority may direct that the amount shall be paid directly to such benefit claimer or organisation in accordance with the terms of any agreement and in such manner as it deems fit."

Amendment of section 22.

- 20. In section 22 of the principal Act,—
- (i) in sub-section (2), in the proviso, after the words "group of persons", the words "or body" shall be inserted;
- (ii) in sub-section (4), for clauses (a), (b) and (c), the following clauses shall be substituted, namely:—
  - "(a) a Chairperson, who shall be an eminent person having adequate knowledge, expertise and experience in the conservation and sustainable use of biological diversity and in matters relating to fair and equitable sharing of benefits, to be appointed by the State Government;
  - (b) not more than seven ex officio members to be appointed by the State Government to represent the concerned departments of the State Government, including departments dealing with Panchayati Raj and tribal affairs;
  - (c) not more than five non-official members to be appointed from amongst specialists, legal experts, scientists having special knowledge in matters relating to conservation of biological diversity, sustainable use of biological resources and fair and equitable sharing of benefits arising out of the use of biological resources.".

Amendment of section 23.

- **21.** In section 23 of the principal Act, for clauses (*a*) and (*b*) the following clauses shall be substituted, namely:—
  - "(a) advise the State Government on matters relating to the conservation of biodiversity, sustainable use of its components and fair and equitable sharing of

benefits arising out of the utilisation of biological resources or associated traditional knowledge thereto, in conformity with the regulations or guidelines, if any, issued by the Central Government or the National Biodiversity Authority;

- (b) regulate any activity referred to in section 7 by granting or rejecting approvals;
- (ba) determine the fair and equitable sharing of benefits as provided under the regulations made in this behalf by the National Biodiversity Authority while granting approvals;".

### **22.** In section 24 of the principal Act,—

Amendment of section 24

- (a) for sub-section (1), the following sub-section shall be substituted, namely:—
- "(1) Any person other than the person referred to in sub-section (2) of section 3, intending to undertake any activity covered under section 7, shall give prior intimation to the State Biodiversity Board in such form as may be prescribed by the State Government.";
- (b) for sub-section (3), the following sub-sections shall be substituted, namely:—
- "(3) If the State Biodiversity Board is of the opinion that such activity is detrimental or contrary to the objectives of conservation and sustainable use of biodiversity or fair and equitable sharing of benefits arising out of such activity, it may by order, restrict or reject such activity:

Provided that no such order of rejection shall be made without giving an opportunity of being heard to the person concerned.

(4) The State Biodiversity Board shall place in public domain the details of every approval granted or rejected under this section.".

# 23. In section 27 of the principal Act,—

Amendment of section 27

- (i) in sub-section (I), for clause (b), the following clause shall be substituted, namely:—
  - "(b) all sums including charges and benefit sharing amount received by the National Biodiversity Authority;";
  - (ii) in sub-section (2),—
  - (A) in the opening portion, for the word "applied", the word "utilised" shall be substituted:
  - (B) for clauses (b) and (c), the following clauses shall be substituted, namely:—
    - "(b) conservation and sustainable use of biological resources;
    - (c) socio-economic development of areas from where such biological resources or associated traditional knowledge have been accessed in consultation with the Biodiversity Management Committee or local body concerned:

Provided that when it is not possible to identify the area from where the biological resources or associated traditional knowledge have been accessed, the fund shall be utilised for socio-economic development of the area where such biological resources occur;

(d) activities to meet the purposes of the Act.".

# **24**. In section 32 of the principal Act,—

Amendment of section 32.

(i) in sub-section (1), for clause (c), the following clause shall be substituted, namely:—

- "(c) all sums including charges and benefit sharing amount received by the State Biodiversity Board and from such other sources as may be decided by the State Government;";
- (ii) in sub-section (2),—
- (A) in the opening portion, for the word "applied", the word "utilised" shall be substituted;
  - (B) after clause (a), the following clause shall be inserted, namely:—
    - "(aa) channelling benefits to the benefit claimers;";
- (*C*) in clause (*c*), for the word "promotion", the word "sustainability" shall be substituted;
  - (D) for clause (d), the following clause shall be substituted, namely:—
  - "(d) socio-economic development of areas from where such biological resources or associated traditional knowledge have been accessed in consultation with the Biodiversity Management Committee or local body concerned:

Provided that when it is not possible to identity the area from where the biological resources or associated traditional knowledge have been accessed, the fund shall be utilised for socio-economic development of the area where such biological resources occur;";

- (E) for clause (e), the following clauses shall be substituted, namely:—
- "(e) making grants or loans to the Biodiversity Management Committees;
  - (f) the activities to meet the purposes of the Act.".

Amendment of section 36.

- **25.** In section 36 of the principal Act,—
  - (i) for the marginal heading, the following shall be substituted, namely:—
  - "Central Government to develop national strategies and plans for conservation and sustainable use of biological diversity.";
- (ii) in sub-section (1), for the words "conservation of biological resources, incentives", the words "conservation of biological resources, including cultivars, folk varieties and landraces, incentives" shall be substituted;
- (*iii*) in sub-section (*3*), for the words "sectoral or cross-sectoral plans, programmes and policies", the words "sectoral policies or cross-sectoral plans and programmes" shall be substituted;
- (*iv*) after sub-section (5) and before the *Explanation*, the following sub-section shall be inserted, namely:—
  - "(6) The Central Government shall involve the National Biodiversity Authority or State Biodiversity Boards to undertake measures for conservation and sustainable use of biological diversity or associated traditional knowledge thereto.".
- **26.** After section 36 of the principal Act, the following sections shall be inserted, namely:—
  - "36A. The Central Government may authorise National Biodiversity Authority or any other organisation to take any measures necessary to monitor and regulate within the territory of India, the access and utilisation of biological resources obtained from a foreign country in order to meet the international obligations to which India is a signatory.

Insertion of new sections 36A and 36B. Measures to be taken by

National

Biodiversity

Authority.

36B. (1) The State Government shall develop strategies, plans, programmes for the conservation and promotion and sustainable use of biological diversity, including measures for identification and monitoring of areas rich in biological resources, promotion of *in situ* and *ex situ* conservation of biological resources, including cultivars, folk varieties and landraces, incentives for research, training and public education to increase awareness with respect to biodiversity, in conformity with the national strategies, plans and programmes.

Government to develop strategies and plans for conservation and sustainable use of biological diversity.

- (2) The State Government shall, as far as practicable, wherever it deems appropriate, integrate the conservation, promotion and sustainable use of biological diversity into relevant sectoral policies or cross-sectoral plans and programmes.".
- 27. In section 37 of the principal Act,-

Amendment of section 37.

- (a) for sub-section (1), the following sub-section shall be substituted, namely:—
- "(1) Without prejudice to any other law for the time being in force, based on the recommendations of the State Biodiversity Board, the State Government may, from time to time, notify in the Official Gazette, areas of biodiversity importance as biodiversity heritage sites under this Act:

Provided that the State Biodiversity Board shall consult the local body and the Biodiversity Management Committee concerned before making such recommendations.";

- (b) in sub-section (2), for the words "heritage sites", the words "biodiversity heritage sites" shall be substituted.
- 28. In section 38 of the principal Act, the following proviso shall be inserted, namely:—

Amendment of section 38.

"Provided that the Central Government may delegate such power to the State Government:

Provided further that where such power is delegated to the State Government, it shall consult the National Biodiversity Authority before issuing any such notification.".

29. For section 40 of the principal Act, the following section shall be substituted, Substitution of namely:-

new section for section 40.

"40. Notwithstanding anything contained in this Act, the Central Government Provisions of may, in consultation with the National Biodiversity Authority, by notification in the Official Gazette, declare that all or any of the provisions of this Act shall not apply to biological resources when normally traded as commodities or to the items derived from them, including agricultural wastes, as notified and cultivated medicinal plants and their products for entities covered under section 7, registered as per the regulations made or as prescribed:

this Act not to apply in certain cases.

Provided that no exemption shall be made for the activities referred to in sub-sections (1) and (2) of section 6.".

**30.** In section 41 of the principal Act,—

Amendment of section 41.

- (a) for sub-section (1), the following sub-sections shall be substituted, namely:—
- "(1) Every local body at the Gram Panchayat level in the rural areas and act the Nagar Panchayat or Municipal Committee or Municipal Corporation level in the urban areas shall constitute a Biodiversity Management Committee (by whatever name called) within its area for the purpose of promoting conservation of landraces, folk varieties, farmers' varieties, and cultivars, domesticated stocks and breeds of animals and microorganisms and chronicling of knowledge relating to biological diversity sustainable use and documentation of biological diversity:

Provided that the State Government may constitute Biodiversity Management Committees at the intermediate or district Panchayat level for achieving the objectives of this Act.

- (1A) The functions of Biodiversity Management Committee so constituted shall include conservation, sustainable use and documentation of biological diversity, including conservation of habitats, landraces, folk varieties, cultivars, domesticated breeds of animals, and microorganisms, and chronicling of associated traditional knowledge thereto relating to biological diversity.
- (1B) The composition of the Biodiversity Management Committee shall be such as may be prescribed by the State Government:

Provided that the number of members of the said Committee shall not be less than seven and not exceeding eleven.";

- (b) in sub-section (2), for the words "and knowledge associated with such resources", the words "or associated traditional knowledge thereto" shall be substituted;
  - (c) the following Explanation shall be inserted, namely:—

'Explanation.—For the purposes of this section,—

- (a) "cultivar" means a variety of plant that has originated and persisted under cultivation or was specifically bred for the purpose of cultivation:
- (b) "folk variety" means a cultivated variety of plant that was developed, grown and exchanged informally among farmers;
- (c) "landrace" means primitive cultivar that was grown by ancient farmers and their successors;
  - (d) "farmers' variety" means a variety which—
  - (i) has been traditionally cultivated and evolved by the farmers in their field; or
  - (ii) is a wild relative or landrace of a variety about which the farmers possess the common knowledge;'.

Amendment of section 43.

- **31.** In section 43 of the principal Act, in sub-section (I), for clause (e), the following clause shall be substituted, namely:—
  - "(*e*) benefit sharing amount and all other sums received by the Local Biodiversity Fund from such other sources as may be decided by the State Government.".

Substitution of new section for section 44.

**32.** For section 44 of the principal Act, the following section shall be substituted, namely:—

Application of Local Biodiversity Fund.

- "44. (1) The Local Biodiversity Fund shall be utilised in accordance with the regulations and the guidelines made in this behalf, for—
  - (a) the conservation of biodiversity including restoration of areas;
  - (b) the socio-economic development of the community without compromising the conservation concerns; and
  - (c) the administrative expenses of the Biodiversity Management Committee.
- (2) The Fund shall be utilised in such manner as may be prescribed by the State Government.".

33. For section 45 of the principal Act, the following section shall be substituted, namely:-

Substitution of new section for section 45.

"45. The custodian of the Local Biodiversity Fund shall prepare, in such form and during each financial year at such time as may be prescribed by the State Government, its annual statement giving a full account of its activities during the previous financial year, and submit the same to the local body concerned with a copy to the State Biodiversity Board.".

Annual statement of Biodiversity Management Committees.

**34.** For section 46 of the principal Act, the following section shall be substituted, namely:—

Substitution of new section for section 46.

"46. (1) The Biodiversity Management Committee shall maintain the accounts which shall be audited in such manner as may be prescribed by the State Government.

Audit of accounts of Biodiversity Management Committees.

- (2) The Biodiversity Management Committee shall furnish to the local body concerned and to the State Biodiversity Board, before such date as may be prescribed by the State Government, its audited copy of accounts together with auditor's report thereon.".
- 35. In section 50 of the principal Act, in the marginal heading, the words "between the Amendment of section 50.
- **36.** In section 52 of the principal Act, in sub-section (1), for the words "benefit sharing or order", the words "fair and equitable sharing of benefits or order or direction" shall be substituted.

Amendment of section 52.

**37.** In section 53 of the principal Act,—

State Biodiversity Board" shall be omitted.

Amendment of section 53.

- (i) for the words "benefit sharing", the words "fair and equitable sharing of benefits" shall be substituted;
- (ii) after the words "order made by the High Court", the words "or the National Green Tribunal" shall be inserted;
- (iii) after the words "Registrar of the High Court", the words "or the Registrar of the National Green Tribunal" shall be inserted;
- (iv) in the Explanation, after the words "group of persons", wherever they occur, the words "or body" shall be substituted.
- **38.** For section 55 of the principal Act, the following sections shall be substituted, namely:-

Substitution of new sections 55, 55A and 55B for section 55.

"55. If any person or entity covered under sub-section (2) of section 3 or Penalties. section 7 contravenes or attempts to contravene or abets the contravention of the provisions of section 3 or section 4 or section 6 or section 7, such person shall be liable to pay penalty which shall not be less than one lakh rupees, but which may extend to fifty lakh rupees, but where the damage caused exceeds the amount of penalty, such penalty shall be commensurate with the damage caused, and in case, the failure or contravention continues, an additional penalty may be imposed, which shall not exceed one crore rupees and such penalty shall be decided by the adjudicating officer appointed under section 55A.

55A. (1) For the purposes of determining the penalties under section 55, the Central Government may appoint an officer not below the rank of Joint Secretary to the Government of India or a Secretary to the State Government to be the adjudicating officer, to hold inquiry in the prescribed manner and to impose the penalty so determined:

Adjudication of penalties.

Provided that the Central Government may appoint as many adjudicating officers as may be required.

(2) While holding an inquiry, the adjudicating officer shall have power to summon and enforce the attendance of any person acquainted with the facts and circumstances of the case to give evidence or to produce any document, which in the opinion of the adjudicating officer, may be useful for, or relevant to, the subject-matter of the inquiry and if, on such inquiry, he is satisfied that the person concerned has failed to comply with the provisions of section 3 or section 4 or section 6 or section 7, he may impose such penalty as he thinks fit in accordance the provisions of section 55:

Provided that no such penalty shall be imposed without giving the person concerned an opportunity of being heard in the matter.

(3) Any person aggrieved by the order made by the adjudicating officer under sub-section (2) may prefer an appeal to the National Green Tribunal established under section 3 of the National Green Tribunal Act, 2010.

19 of 2010.

- (4) Every appeal under sub-section (3) shall be filed within sixty days from the date on which the copy of the order made by the adjudicating officer is received by the aggrieved person.
- (5) The National Green Tribunal may, after giving the parties to the appeal an opportunity of being heard, pass such order as it thinks fit, confirming, modifying or setting aside the order appealed against.
- 55B. Any authority or officer empowered by the Central Government may, for the purposes of carrying out inspection, survey or any such activity, have all or any of the following powers, namely:—
  - (a) the power to enter upon any land, vehicle, or premises and to inspect, investigate, survey, and collect information and make a map of the same and seize the materials and records;
  - (b) the powers of a civil court to compel the attendance of anyone, including witnesses and production of documents and material objects;
    - (c) the power to issue a search-warrant;
  - (d) the power to hold an inquiry and in the course of such inquiry, receive and record evidence;
    - (e) such other power as may be prescribed.".

Omission of section 58.

Power to enter, inspect,

survey, etc.

**39.** Section 58 of the principal Act shall be omitted.

Insertion of new section 59A.

**40.** After section 59 of the principal Act, the following section shall be inserted, namely:—

Act not to apply to certain persons.

"59A. The provision of this Act shall not apply to any person who has been given any approval or granted any right under any law relating to protection of plant varieties enacted by Parliament to the extent that such approvals or rights given under that Act does not require similar approval under this Act."

Amendment of section 61.

- **41.** In section 61 of the principal Act,—
- (a) in the opening portion, for the word "complaint", the words "written complaint" shall be substituted;
- (b) in clause (b), for the words "any benefit claimer", the words "any person or a benefit claimer" shall be substituted.

**42.** In section 62 of the principal Act, in sub-section (2),—

- Amendment of section 62.
- (i) for clause (a), the following clauses shall be substituted, namely:—
- "(a) the manner of issuing certificate of origin for cultivated medicinal plants under sub-section (2) of section 7;
- (aa) the terms and conditions of service of the Chairperson, Member-Secretary and other members under section 9;";
- (ii) after clause (b), the following clause shall be inserted, namely:—
  - "(ba) the other functions to be performed by the Member-Secretary;";
- (iii) in clause (e), after the word "application", the words "and payment of fees" shall be inserted;
  - (iv) after clause (e), the following clause shall be inserted, namely:—
  - "(ea) form of application and payment of fees under sub-section (l) of section 20;";
  - (v) after clause (j), the following clauses shall be inserted, namely:—
  - "(*ja*) the manner of holding inquiry by the adjudicating officer under section 55A;
    - (jb) the other power under clause (e) of section 55B;".
- **43.** In section 63 of the principal Act, in sub-section (2),—

Amendment of section 63.

- (i) after clause (e), the following clause shall be inserted, namely:—
- "(*ea*) the composition of the Biodiversity Management Committee under sub-section (*1B*) of section 41;";
- (ii) in clause (f), for the word "applied", the word "utilised" shall be substituted;
- (iii) in clause (g), for the words "annual report", the words "annual statement" shall be substituted.

#### STATEMENT OF OBJECTS AND REASONS

The Biological Diversity Act, 2002 was enacted to provide for the conservation of biological diversity, sustainable use of its components and fair and equitable sharing of the benefits arising out of the use of biological resources, knowledge and for matters connected therewith or incidental thereto.

- 2. The said Act seeks to fulfill India's obligations under the Convention of Biological Diversity and Nagoya Protocol on Access and Benefit Sharing and to ensure that the benefits derived from the use of biological resources and associated traditional knowledge are shared in a fair and equitable manner among the indigenous and local communities.
- 3. The said Act provides for a decentralised three-tiered mechanism comprising the National Biodiversity Authority, the State Biodiversity Board or Union territory Biodiversity Councils, as the case may be, and the Biodiversity Management Committees. The Biodiversity Management Committees are integral part of the local self-governing bodies, including Panchayats and Municipalities. Each Biodiversity Management Committees prepare People's Biodiversity Registers which keep a record of all flora and fauna including details of traditional knowledge available in their region.
- 4. The said Act provides a mechanism for accessing and sharing of biological or genetic resources and fair and equitable benefits arising therefrom, with the Biodiversity Management Committees. The National Biodiversity Authority, the State Biodiversity Board or Union territory Biodiversity Councils, as the case may be, and the Biodiversity Management Committees are inter-connected and ensure access and benefit sharing while accessing biological resources for research, patents, transfer of results and commercial utilisation of biological resources.
- 5. In this background, concerns were raised by the stakeholders representing Indian system of medicine sector, seed sector, industry sector and research sector urging to simplify, streamline and reduce compliance burden in order to encourage conducive environment for collaborative research and investments, simplify patent application process, widen the scope of levying access and benefit sharing with local communities and for further conservation of biological resources.
  - 6. The Biological Diversity (Amendment) Bill, 2021, inter alia, seeks to—
  - (i) reduce the pressure on wild medicinal plants by encouraging cultivation of medicinal plants;
    - (ii) encourage Indian system of medicine;
  - (iii) facilitate fast-tracking of research, patent application process, transfer of research results while utilising the biological resources available in India without compromising the objectives of United Nation Convention on Biological Diversity and its Nagoya Protocol;
    - (iv) decriminalise certain provisions;
  - (*v*) bring more foreign investments in the chain of biological resources, including research, patent and commercial utilisation, without compromising the national interest.
  - 7. The Bill seeks to achieve the above objects.

BHUPENDER YADAV.

NEW DELHI:

The 9th December, 2021.

# FINANCIAL MEMORANDUM

The provisions of the Bill do not involve any expenditure of recurring or non-recurring nature from the Consolidated Fund of India.

#### MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 16 of the Bill seeks to amend section 18 of the Biological Diversity Act, 2002 so as to empower the National Biodiversity Authority to make regulations with the approval of the Central Government to provide for access to biological resources and associated traditional knowledge thereto, and for determination of fair and equitable sharing of benefits.

Clause 17 of the Bill seeks to amend section 19 of the said Act so as to empower the National Biodiversity Authority to make regulations to provide for the manner of determination of the benefit sharing while granting approval by that Authority.

Clause 42 of the Bill seeks to amend sub-section (2) of section 62 of the said Act relating to power of the Central Government to make rules. The said clause seeks to empower the Central Government to make rules, *inter alia*, in respect of matters relating to—(i) the manner of issuing certificate of origin for cultivated medicinal plants; (ii) the terms and conditions of service of Member-Secretary and the other functions to be performed by the Member-Secretary; (iii) the form of application and payment of fees for grant of approval to transfer the results of any research on biological resources by any person or entity; (iv) the manner of holding inquiry by the adjudicating officer; (v) the other powers required for carrying out inspection, survey or any such activity by an authority or officer empowered by the Central Government.

Clause 43 of the Bill seeks to amend sub-section (2) of section 63 of the said Act relating to power of the State Government to make rules. The said clause seeks to empower the State Government to make rules to provide for the composition of the Biodiversity Management Committee.

The matters in respect of which rules or regulations may be made are matters of procedure and administrative detail and it is not practicable to provide for them in the Bill itself. The delegation of legislative power is, therefore, of a normal character.

UTPAL KUMAR SINGH, Secretary-General.